# **Contract Pay Auto- Population (CPAP) Initiative**



BPEL Tool Discussion
Wednesday, November 17, 2010
ASN(RDA) DASN(ALM) eBusiness
Bruce Lowrey

## **AGENDA**

- MOCAS Contract Pay Administration
  - What is MOCAS?
  - MOCAS Magnitude of Operations
  - The Procure-to-Pay Initiative
  - The Navy Bill
  - DCMA Contract Management Process
  - Electronic Data Process
- Oracle BPEL Tool
  - What is it? What does it do?
  - Commands Impacted
  - Most Prominent Errors
- Contracting Office Outreach
  - Training and Communication
  - Mitigation Approaches

- Proposed CPAP CDR Process
  - Current CDR Process
  - Proposed CPAP CDR Process
  - Timeline
- Way Ahead
  - Known Workflow Issues
  - Seaport Data Analysis
  - Next Steps
  - CPAP POAM
- Questions & Answers
  - Open Discussion

\*\* 15 MINUTE BREAK \*\*

## **Major Acquisition - MOCAS**



# M<sub>ECHANIZATI</sub> ON

**O**<sub>F</sub>

CONTRACT

ADMINISTRATI

- Integrated system supporting post award contract administration
- Used by:
  - ✓ DCMA Contract Administration Offices
  - ✓ DFAS Contract Pay (HQ0337, HQ0338, HQ0339)
  - ✓ Procurement Offices / Resource Managers
  - ✓ Funding Stations (Prevalidation Business Partners)
- Pays More Complex Contracts
  - ✓ High Dollar
  - ✓ Multiyear Contracts
  - ✓ Multiple Deliverables
- Makes Financing Payments
  - ✓ Progress payments
  - ✓ Performance-based payments
  - Commercial item financing

✓ Interim cost payments

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## **Need for the P2P Initiative: MOCAS**

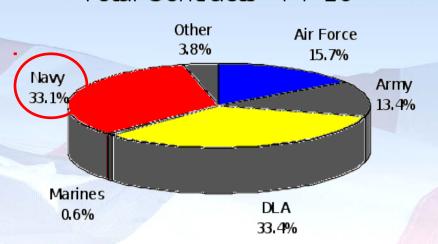
# DFAS

## **Magnitudo**

## MOCAS – FYTD 10\* (through April)

- √ 346,010 Active Contracts
- √ 18,970 Active Contractors
- √ 615,431 Invoices Processed
- √ \$132.1 Billion Disbursed

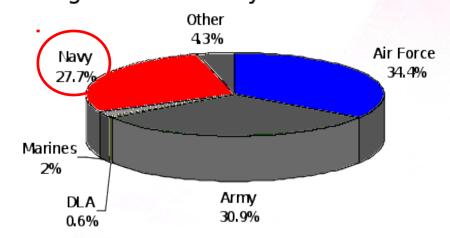
### Total Contracts - FY 10



### MOCAS - FY 09

- √ 336,819 Active Contracts
- √ 18,792 Active Contractors
- ✓ 1,324,577 Invoices Processed
- √ \$195.4 Billion Disbursed

### Obligation Dollars by Service - FY 10



\*AS of 04/30/10

## The Procure to Pay (P2P) Initiative



### Purpose

To provide a more costeffective procure-to-pay process in support of equipping and supplying the Services.

### Goals

- Standardization and consistency
- Identify areas that require manual touch points
- Identify areas that require Policy and Procedure changes

### Scope

- Manual process or touch points
- Initial scope Navy with the ability to export to other components

Failure of the alignment leads to delays and mismatches in expenditures that delays critical information needed to manage the Program.

The mismatch of information delays impacts payments to vendors, inhibits the government from meeting contractual obligations, creates rework, and impacts the ability to close contracts.



The failure to align requirements across the P2P process leads to inefficient material management.

Disconnects in the level of data between contractual and accounting requirements leads to manual process in entitlement, prevalidation, and disbursement posting.

✓ Main P2P entitlement system analyzed is MOCAS

### **AUGUST** → **OCTOBER WORKCOUNT DATA**

AUGUST			
006	026	036	TOTALS
\$32.23	<b>\$20.37</b>	<b>\$11.54</b>	
51,169	7,116	4,095	62,380
\$1,649,176.87	\$144,952.92	\$47,256.30	\$1,841,386
82.03%	11.41%	6.56%	

SEPIEMBER	<u> </u>		
006	026	036	TOTALS
\$27.80	\$19.15	\$9.63	
57,191	8,901	4,814	70,906
\$1,589,909.80	\$170,454.15	\$46,358.82	\$1,806,723
80.66%	12.55%	6.79%	

POTENTIAL \$719,865.20

MONTHLY LOSS \$1,121,520.89

POTENTIAL \$682,824.78

MONTHLY LOSS \$1,123,897.99

#### **OCTOBER**

006	026	036	TOTALS
\$27.80	<b>\$19.15</b>	\$9.63	
45,986	7,275	4,396	57,657
\$1,278,410.80	\$139,316.25	\$42,333.48	\$1,460,06
79.76%	12.62%	7.62%	

3-Month Total : \$3,150,242,5

POTENTIAL \$555,236.91

MONTHLY LOSS \$904,823.62

CEDTEMPED

FY10 billing rates are as follows:

Output 6 (manual) = \$32.23

Output 26 = \$20.37 Output 36 = \$11.54

FY11 billing rates are as follows:

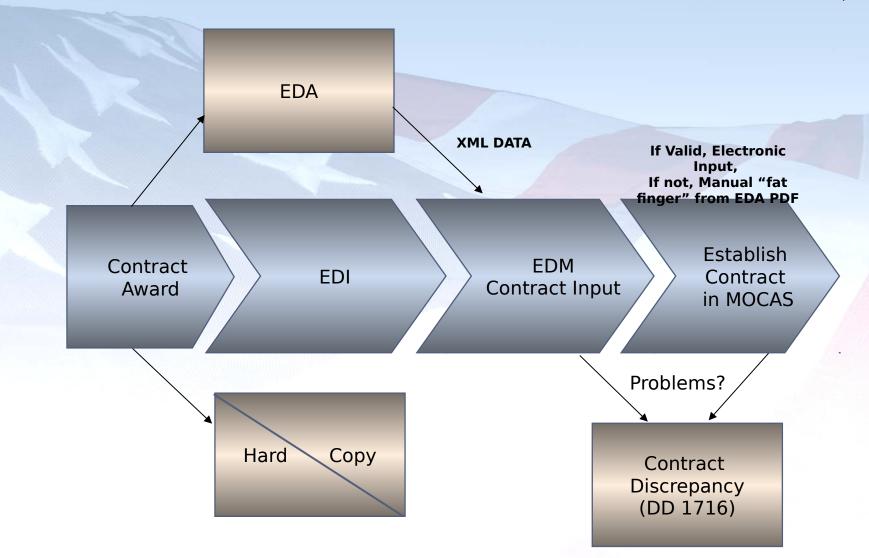
Output 6 (manual) = \$27.80

Output 26 = \$19.15 Output 36 = \$9.63 Output 6: Manual

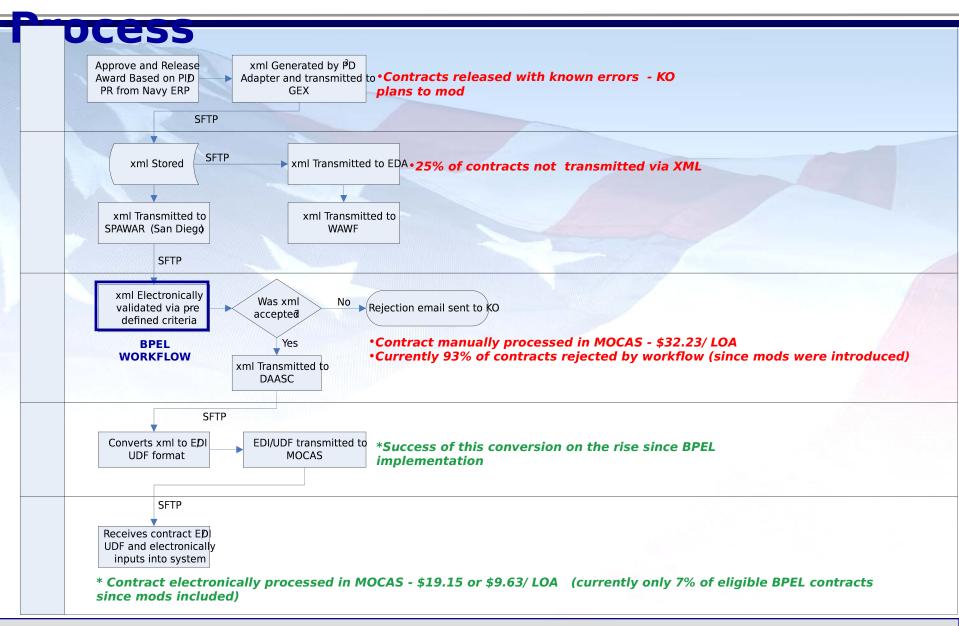
Output 26: Electronic Contract
Output 36: Electronic Contract
& Electronic Invoice

## **MOCAS Contract Management Process**





## **SPS to MOCAS Data Transfer**



## **BPEL Workflow Overview - What is it?**

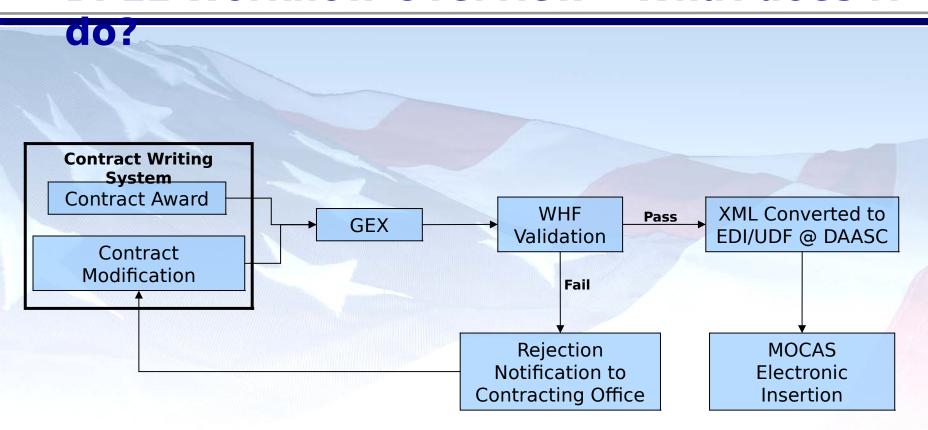
### **Navy Workflow Hosting Facility (WHF) Facts:**

- Initial implementation occurred October 2009
- Utilizes Oracle Business Process Execution Language (BPEL)
- A BPEL Workflow was developed to validate DoN XML data on its way to MOCAS
- In first five (5) months, successful Navy electronic MOCAS insertion (awards only) increased from 12% to 42%

### Why is the workflow necessary?

- MOCAS electronic insertion saves ~\$18.17 per funded CLIN
- Current MOCAS process is reactive KOs are only notified via CDR when a contract does not meet electronic insertion data criteria
- Workflow is more proactive halts all non-conforming XML, notifies the contracting office POC, and give the user the opportunity to correct the issue via modification
- Allows Navy to manage its XML and gain insight into business processes that are currently causing high manual insertion rates
- Eliminates burden on DCMA to "massage" data to flow electronically

## **BPEL Workflow Overview - What does it**



## **BPEL Workflow Overview - How We're**

## Doing

- In March 2010, 42% of Navy awards were successfully inserted electronically (up from 12% in October 2009)
- In August 2010, modifications were turned on in the workflow.
   Unfortunately, with older, established contracts with multiple existing errors, the success rate has fallen to under 10%.
- Top 6 Functional Issues Causing Rejection in FY10:
  - ✓ Line Item(s) Missing All Delivery Elements 35%
  - ✓ No Delivery Quantity 16%
  - ✓ Contract Missing Total Quantity 12%
  - ✓ Line Item Missing Unit Price 11%
  - ✓ Line Item Missing Funding 5%
  - ✓ Subline Item Missing Funding 5%

## **August BPEL Error Data Detail**

ERROR COUNT BY SYSCOM					
SYSCOM	TOTAL ERRORS REPORTED	% OF OVERALL ERRORS			
NAVAIR (NAVAIR)	14,939	60.34%			
SPAWAR (SPAWAR)	5,411	21.86%			
NAVSUP (NAVSUP)	3,542	14.31%			
FISC & DLA	547	2.21%			
NAVSEA (NAVSEA)	<b>165</b>	0.67%			
SSP( SSP)	123	0.50%			
NAVFAC (NAVFAC)	31	0.13%			
	24,758				

ERROR CODE	TOTAL	PERCENTAGE
	<b>ERROR CODE</b>	OF TOTAL
	OCCURRENCE	ERRORS
No Delivery Information Exists	5615	22.7%
Line Item Has No Delivery Quantity	4442	17.9%
Mismatch between total Delivery Quantity and Order	3872	15.6%
Quantity		
Funding Missing On Sub-Line Item	2478	10.0%
Priced CLIN Has No Funding Information	2153	8.7%
Invalid Entry In MILSTRIP Field	1649	6.7%
Line Item Has No Unit Price	1538	6.2%
Line Item Has No Unit Of Measure	1010	4.1%
Line Item Missing Inspection Acceptance	605	2.4%
Line Item Has No Order Quantity	563	2.3%
Invalid NSN	415	1.7%
LOA Does Not Exist In CMET Master List	291	1.2%
Quantity Contains Decimal Point (Non-Cost Type)	54	0.2%
Delivery Quantity Contains Decimal Point (Non-Cost	49	0.2%
Type)		
KO Email Missing	11	0.0%
DPAS Priority Rating Incorrect	9	0.0%
No Delivery Date/Pop/Lead Time	4	0.0%
	24,758	

## **Contract Statistics**

### AUGUST CONTRACT DATA

SYSCOM	CONTRACT #	#of ERRORS	% Total Errors	
NAVAIR (NAVAIR)	N00019-07-C-0001	1004	4.06%	
NAVSUP (NAVSUP)	N00244-07-D-0035	874	3.53%	7.6%
NAVAIR (NAVAIR)	N00019-04-C-0001	564	2.28%	9.9%
NAVAIR (NAVAIR)	N00421-01-C-0077	444	1.79%	11.7%
NAVAIR (NAVAIR)	N00019-10-D-0019	429	1.73%	13.4%
NAVAIR (NAVAIR)	N00019-06-C-0098	426	1.72%	15.1%
NAVAIR (NAVAIR)	N00019-04-C-0014	410	1.66%	16.8%
NAVAIR (NAVAIR)	N00019-10-C-0020	370	1.49%	18.3%
NAVAIR (NAVAIR)	N00421-04-C-0096	339	1.37%	19.6%
NAVAIR (NAVAIR)	N00019-06-C-0310	336	1.36%	21.0%
NAVAIR (NAVAIR)	N61339-05-D-0013	330	1.33%	22.3%
NAVAIR (NAVAIR)	N00019-10-C-0027	330	1.33%	23.7%
NAVAIR (NAVAIR)	N61339-05-D-6004	318	1.28%	24.9%

## **BPEL Error Counts vs. MOCAS Work**

Counts

			-	
				ERROR_
CONTRACT#	T D	ORGANIZATION 🔼	000	COUN -1
N00019-04-C-0001		NAVALAIR SYSTEMS COMMAND(N00019)	1	564
N00421-01-C-0077		NAVALAIR WARFARE CENTER AIR DIV (N00421)	21	444
N00019-06-C-0098		NAVALAIR SYSTEMS COMMAND(N00019)	25	426
N00019-04-C-0014		NAVALAIR SYSTEMS COMMAND(N00019)	106	410
N00019-10-C-0020		NAVALAIR SYSTEMS COMMAND(N00019)	12	370
N00421-04-C-0096		NAVALAIR WARFARE CENTER AIR DIV (N00421)	51	339
N00019-06-C-0310	20.5	NAVALAIR SYSTEMS COMMAND(N00019)	8	336
N00019-10-C-0027		NAVALAIR SYSTEMS COMMAND(N00019)	21	330
N61339-05-D-0013	0006	NAVALAIR WARFARE CENTER(N61339)	13	330
W15P7T-04-C-E405		SPACE AND NAVAL WARFARE SYSTEMS(N00039)	7	300
N00039-04-C-2009		SPACE AND NAVAL WARFARE SYSTEMS (N00039)	12	281
N61339-05-D-6007	0003	NAVALAIR WARFARE CENTER(N61339)	30	278
N00039-08-C-0115		SPACE AND NAVAL WARFARE SYSTEMS(N00039)	14	278
N65236-07-C-5876	16, 0000	SPACE AND NAVAL WARFARE SYSTEMS CEN(N65236)	22	263
N00019-04-C-0123		NAVALAIR SYSTEMS COMMAND(N00019)	20	254

2(1100013)	20	254		
				ERROR
CONTRACT#	DO#	ORGANIZATION	006	COUNT
N65236-10-C-2843		SPACE AND NAVAL WARFARE SYSTEMS CEN(N65236)	172	56
N00019-04-C-0014		NAVALAIR SYSTEMS COMMAND(N00019)	106	410
N66001-07-C-0145		SPACE AND NAVAL WARFARE SYSTEMS(N66001)	80	68
N00019-09-C-0069		NAVALAIR SYSTEMS COMMAND(N00019)	52	128
N00421-04-C-0096		NAVALAIR WARFARE CENTER AIR DIV (N00421)	51	339
N00019 09 C 0061		NAVALAIR SYSTEMS COMMAND (NOOOL9)	49	1/18
N68936-04-D-0019	0009	NAVALAIR WARFARE CENTER (N68936)	45	20
N00019-05-C-0044		NAVALAIR SYSTEMS COMMAND (NOO019)	37	74
N00030-09-C-0002		STRATEGIC SYSTEMS PROGRAMS(N00030)	36	109
N00019-04-C-0028		NAVALAIR SYSTEMS COMMAND(N00019)	35	231
N00421-06-C-0074		NAVALAIR WARFARE CENTER AIR DIV (N00421)	32	129
N61339-05-D-6007	0003	NAVALAIR WARFARE CENTER(N61339)	30	278
N00019 03 C 0057		NAVALAIR SYSTEMS COMMAND(N00019)	29	30
N00421-07-C-0016		NAVALAIR WARFARE CENTER AIR DIV(N00421)	28	2
N00019-06-C-0098		NAVALAIR SYSTEMS COMMAND (NOO019)	25	426

## **Contracting Office Outreach - Training &**

### Communication

### Contracting Office Reach-Out

- ✓ BPEL Error Summary Reports Will be Distributed Monthly to Contracting Offices
- ✓ BPEL Error Detail Reports are already being distributed daily, weekly, and monthly to each command
- ✓ A Bi-Weekly CPAP Call will begin within the next 2 weeks

### Training

- ✓ DASN (ALM) working on developing SPS training documentation surrounding the 5 most common workflow errors and will distribute this month
- eBusiness staff will be on hand to assist KOs with correcting errors on new and existing contracts

# Contracting Office Outreach - Mitigation Strategies

- Institutionalize Integrity Tool
  - ✓ Integrity is our first line of defense towards clean contract data
  - ✓ ALL BPEL Workflow validations are included in the Navy Enterprise version of the Integrity Tool edits
  - ✓ If your organization has not implemented AND institutionalized the use of integrity as part of everyday operations, it is time to do so!
  - ✓ MOCAS is not the only system/ process impacted by bad contract data – Clean contract data leads to clean audits, timely payments, and lowered interest and processing fees across the board!
  - ✓ The integrity tool working group meets the second Wednesday
    of each month, if you would like to be included, let us know!

# **Contracting Office Outreach - Mitigation Strategies**

### Potential Automated Corrections

✓ The potential exists to develop business rules and scripts to automatically clean up some discrepancies in existing contract data

### For example:

- A script that populates delivery location, inspection/ acceptance information, and the like for service contracts defaulting this information to the Issue By DoDAAC.
- A script to assist with quantity mismatches due to user input errors
- Would work with community to define the business rules and develop the scripts to be implemented on individual SPS databases.

## **BREAK**

## **EDA Contract Discrepancy Reports (CDRs) -**

### Overview

- Contract Deficiency Reports (CDRs) are used to report, track and resolve identified contract deficiencies.
- Contract deficiencies range from conflicting quality requirements to missing long lines of accounting.
- Impacts from Contract Deficiencies
  - Deficiencies may cause delays in production, shipment and delivery.
  - Deficiencies may also result in payment delays, erroneous payments and contract close-out problems.

### CDR Workflow:

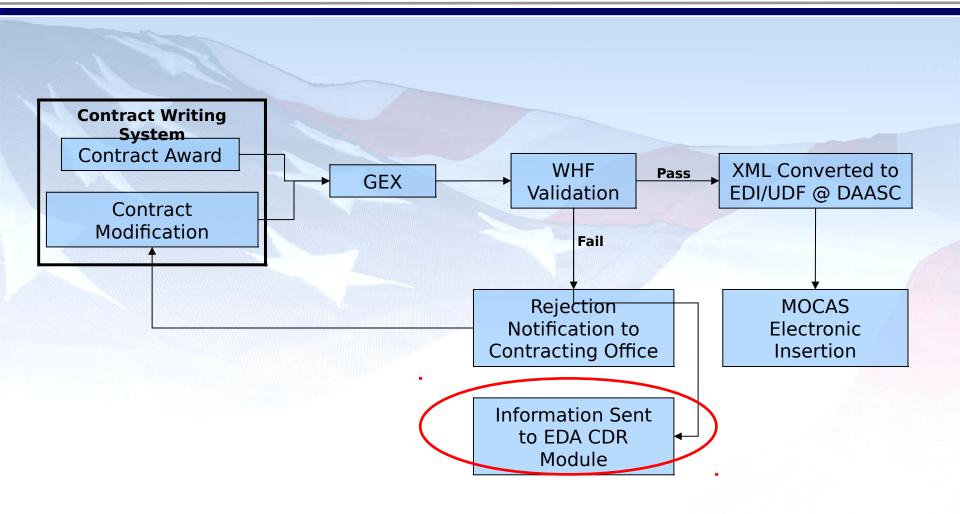
- Designed to help facilitate, track and audit CDRs as they progress through the process to resolution.
- Actions and comments are captured throughout the life-cycle of the process and are made available to authorized users.
- EDA sends notifications to EDA users involved in a particular CDR. Actors within the CDR workflow are identified and help control the process.
- Authorized EDA users may fill any of these roles as required to resolve the deficiency.

## **EDA Contract Discrepancy Reports (CDRs) -**

### Cont'd

- Current PCO Responsibilities
  - ✓ All PCOs must register in EDA
  - ✓ Review Assigned CDRs (received via email notification)
    - Accept
    - Reject PCO disagrees with discrepancy
      - Requires communication w/CDR initiator
    - Reassign if action has been assigned to another PCO
    - Resolve issue modification, post attachments to EDA etc

## **Proposed CPAP CDR Process**



## **Proposed CPAP CDR Process**

### Automated CDR Process

- Contract Deficiencies flagged by Navy's WHF electronically sent to EDA for Pre-Population of CDR data
- DASN(ALM) will access CDRs, complete, and release with error description back to KOs
- CDRs must be corrected within 24 hours or risk delaying contract processing
- CDR functionality in development now and set to be released in May 2011
  - Contract data needs to be cleaned up prior to this release to avoid the risk of thousands of CDRs monthly

### **BPEL Workflow Known Issues**

- 1. There is no process where the corrective actions are ever reported. If we need to modify a contract action because of some missing data, it does not autopopulate the corrections to DCMA. Without the complete process there is no closing of the loop.
- 2. There are several integrity checks that do not fit our business processes or contract rules:
  - a. The MILSTRIP number cannot be an ERP PR number which is an issue for us since we use the MILSTRIP search tool and need the capability to easily find our ERP actions.
  - b. An error is returned if the action is not priced. We use NSP data elements in our CLINs and they are all reported as issues when they are not.
  - c. Delivery Quantity. The BPEL is checking for a delivery quantity on all CLINs/SLINs. If the delivery type is a Requested Delivery Date this is okay because SPS allows the user to enter a delivery quantity. However, if the delivery type is a Period of Performance, SPS does not allow the user to specify a delivery quantity.

## **BPEL Workflow Known Issues (cont'd)**

d. CLIN/SLIN Funding. The BPEL appears to be requiring that all funding be greater than \$0.00. I believe that this is an error because you could have the situation where funding is decreased to zero on one SLIN and replaced by a new SLIN. Also, there is the case where funding has not been assigned yet but will be as soon as the funding is available.

e. Cost Plus Contracts. It appears that BPEL is not correctly handling Cost Plus contracts.

## **SEAPORT Data Analysis**

#### **SEAPORT SUMMARY**

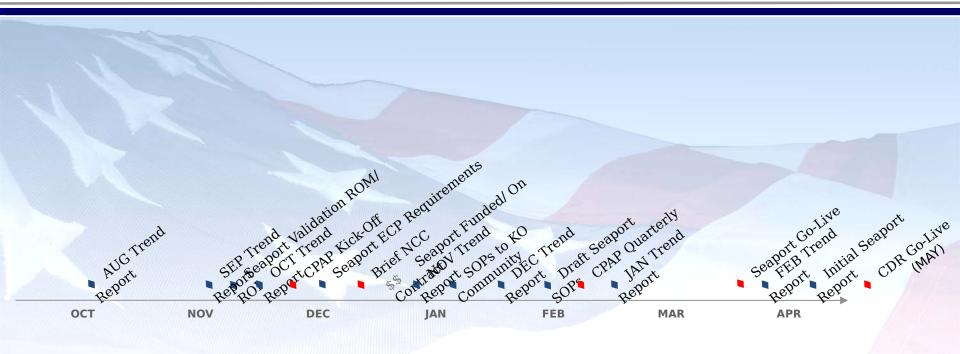
MONTH/ YEAR	SUM OF MANUAL CONTRACTS	SUM OF MANUAL WORK COUNTS	TOTAL COST TO NAVY
TOTALS	13,780	<b>56,151</b>	\$1,068,134.65
Aug-10	4,661	18,982	\$392,737.58
Sep-10	4,907	20,919	\$380,116.40
Oct-10	4,212	16,250	\$295,280.67

- Seaport accounts for ~37% of all Navy manual work counts
- Seaport Award and Modification data was tested through the workflow with dismal results
- Currently working with both Seaport and BPEL team to develop a workable solution to allow Seaport data to be processed through the workflow and electronically submitted to MOCAS

## **Next Steps**

- Analyze the top 10 contracts by DFAS work counts and determine if the errors resulted from true delinquency or what was considered sound business practice by the KO
- Develop training/ outreach materials to help counter the top 5 errors and distribute widely especially targeting the organizations and KOs appearing the most in the data
- Assist Navy FMO in determining why those contracts cleanly exiting the workflow do not appear in the electronic processing fee work counts
- Survey Contract Offices and their use of the SPS Integrity Tool which includes the majority of these edit checks and would thus catch the errors prior to contract release
- Host Bi-Weekly Contract Pay Auto-Population (CPAP) working group meetings to discuss the current issues with the MOCAS BPEL Validation tool and results and how we can work together to come up with the best solution for MOCAS autopopulation moving forward
- Analyze September Data and track any trends and deviations from the August data

### **CPAP POAM**



- ♦ Milestone
- **♦** Deliverable
- \$\$ Funding

## **APPENDIX**

### Summary of XML Errors Analyzed at Detail Level via SPS

#### Summary of XML Errors

#### The following are the Top Five Errors from Oracle BPEL:

```
1. DELIVERY NISSING 12493
2. BASDELIVERY QUANTITY 7187
3. TOTAL QUANTITY 6031
4. FUNDING NISSING 3679
5. SUBLINEFUNDING NISSING 3200
```

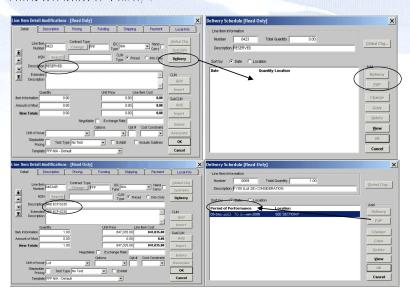
#### BEPL Error Code . Check Delivery

If the Line Item is 'Priced' (i.e., CLIN Type of the line item is equal to 'L') and the count of Line Item.

Delivery elements is zero, the validation will fail and the following message is recorded in the weekly error detail reports 'CLIN' (line Item Nombers has no Delivery.'

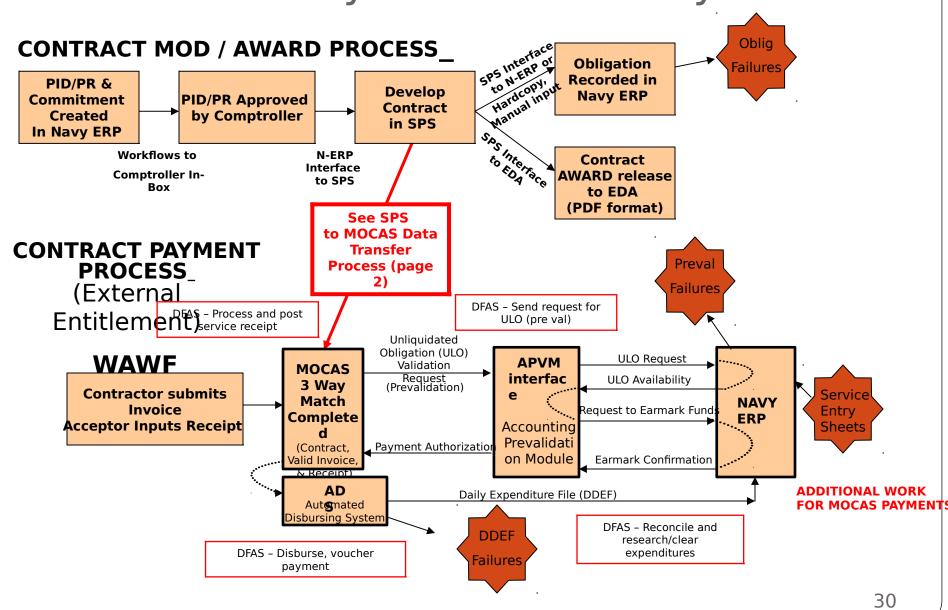
#### DELIVERY MISSING: Clivelten Nonberzhason Delivery

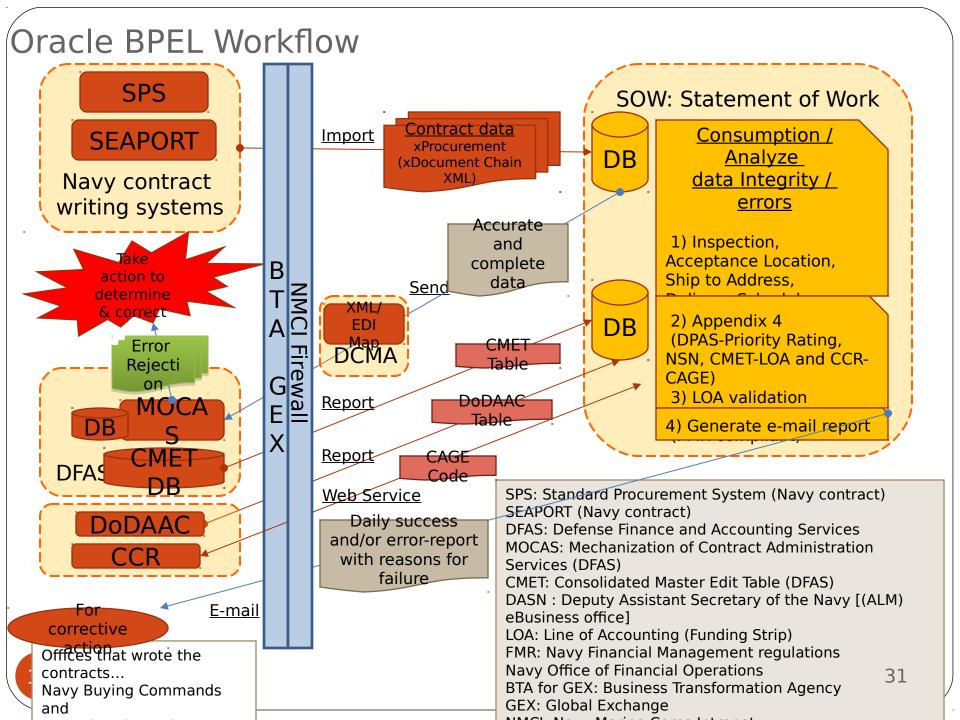
This error occurred due to Price CLIX being "Lesserved" with no Price information and no delivery information or Delivery information has not enter in Delivery tobat the CLIX level or Price CLIX with no deliverable items such as XIECLIX's. Xon-recording engineering [N-LE] refers to the one-time cost of researching, developing, designing, and testing a new product. There is no deliverable. In some cases, the user entered Period of Performance instead of "Delivery".



Right Click on the picture to the left → document object → "open" to view the full document in Microsoft Word

# Procure to Pay Process in Navy ERP





### **MOCAS System Enhancements**

# To further improve the MOCAS acceptance rate, the P2P team developed 4 System Change Requests (SCRs)

- ✓ **Mandatory Review Code** Eliminate manual effort by DFAS to have to manually review simple contracts without financing
- ✓ Accept Alphanumeric Units of Measure Allow for more contracts to be submitted and accepted
- ✓ **Issue by DoDAAC & Ship-to-Code** Eliminate the failed contracts that did not pass a valid ship-to DoDAAC
- ✓ **Automatically Recycle Processed Electronic Contracts** Allows for more electronic contracts to process